

Message Text

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ACTION L-03

INFO OCT-01 IO-12 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10

RSC-01 OIC-04 ACDA-19 GAC-01 MBFR-03 SAJ-01 CIAE-00

DODE-00 PM-07 H-02 INR-10 NSAE-00 NSC-10 PA-03 PRS-01

SS-15 USIA-12 RSR-01 /173 W
----- 003025

P R 221855 Z MAY 73

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 9460

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L GENEVA 2440

E. O. 11652: GDS

TAGS: PFOR, UN

SUBJECT: DOAC: INDIRECT USES OF FORCE

1. IN MEETING AM MAY 22 OF SMALL GROUP OF DELS (US, USSR, FRANCE, AUSTRALIA, GHANA) WHICH HAVE BEEN DISCUSSING POSSIBLE SOLUTION TO PROBLEM OF INDIRECT USES, AUSTRALIAN PRESENTED FOLLOWING TEXT WITHOUT PRIOR CONSULTATION WITH US DEL: " THE SENDING BY A STATE OF ARMED BANDS, GROUPS, IRREGULARS OR MERCENARIES, WHICH CARRY OUT INVASION OR ATTACK INVOLVING ACTS OF ARMED FORCE AGAINST ANOTHER STATE AMOUNTING IN THEIR GRAVITY TO ANY OF THE ACTS LISTED ABOVE, OR ITS ACTIVE PARTICIPATION THEREIN".

2. SOVIET REP SAID WORD " PARTICIPATION" UNACCEPTABLE TO ARABS BUT PERHAPS SOME OTHER WORD COULD BE USED. WORD " COLLABORATION" WAS SUGGESTED AND GHANA, SOVIETS, FRANCE INDICATED WILLINGNESS ACCEPT PROVISION WITH FINAL PHRASE " OR ITS COLLABORATION THEREIN".

3. US AND UK DELS INDICATED THEY ARE NOT PREPARED SUPPORT THIS FORMULATION BUT WOULD CONSIDER WHETHER THEY SHOULD TAKE ANY FURTHER ACTION ON BASIS OF REACTIONS
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OF NON- ALIGNED.

4. AT SECOND MEETING OF GROUP PM MAY 22, AFTER MORNING SESSION IN WHICH ATMOSPHERE WAS CONSIDERABLY SOURED BY DIFFICULT AND UNPRODUCTIVE DISCUSSION OF GUYANESE TEXT ON PRIORITY AND INTENT, SOVIETS MADE PROPOSAL FOR INCLUSION IN TEXT OF SYRIAN LANGUAGE SHOWN AFTER ALTERNATIVE 2 UNDER " SELF- DETERMINATION" IN 1972 REPORT (PAGE 17). WE MADE IT CLEAR THIS WAS OUT OF THE QUESTION.

5. IN CG II MEETING PM MAY 22, DISCUSSION CONTINUED ON BASIS AUSTRALIAN PROPOSAL WITH SYRIA DECLINING ACCEPT IDEA OF INCLUSION SUCH LANGUAGE IN LIST OF ACTS UNLESS PERHAPS EXPRESSED IN SAVING CLAUSE ON NATIONAL LIBERATION MOVEMENTS ATTACHED TO THAT SUB- PARA. AT END UNPRODUCTIVE SESSION BROMS (WG CHAIRMAN) SUGGESTED AUSTRALIAN TEXT BE FORWARDED WITH LANGUAGE " OR ITS COLLABORATION THEREIN" IN BRACKETS. WE SAID THIS PROCEDURE WOULD SUGGEST GENERAL AGREEMENT ON THIS PROVISION WITH SOLE EXCEPTION OF BRACKETED LANGUAGE, WHICH DID NOT REFLECT EXISTING STATE OF AFFAIRS, AND THAT IF BRACKETED TEXT WERE TO BE SENT FORWARD WE WOULD INSIST ON INCLUSION OF ELEMENTS WHICH WE HAVE MADE CLEAR ARE IMPORTANT TO US (E. G. " ACQUIESCENCE" IN USE OF TERRITORY). GROUP TO MEET TOMORROW TO DISCUSS MATTER FURTHER.

6. COMMENT: WE HAVE THUS FAR REFRAINED FROM TABLING TEXTS LIKE THAT SET FORTH PARA 1 (A) STATE 96930 BECAUSE IN DELEGATION' S VIEW TABLING THAT TEXT, WITH INCLUSION OF SPECIFIC PHRASE " ACQUIESCENCE IN ORGANIZED ACTIVITIES...", WHICH CLEARLY REFERS TO CURRENT MIDDLE EAST SITUATION, WOULD BE SO OBVIOUSLY UNACCEPTABLE TO A LARGE MAJORITY OF NON- ALIGNED AS TO BE REGARDED AS EFFORT TO DERAIL NEGOTIATIONS. ALMOST ALL NON- ALIGNED WOULD REGARD THIS AS UNNECESSARY SPECIFICATION OF POINT WHICH THEY FEEL CLEARLY COVERED BY CONCEPT LIKE " COLLABORATION". WE BELIEVE BETTER TACTIC IS TO DRAW OUT NON- ALIGNED TO EXTENT POSSIBLE, WITHOUT SOMMITMENTS FROM OUR SIDE, ALLOW SYRIA AND OTHER ARABS TO BEAR ONUS FOR ANY FAILURE TO ARRIVE AT AGREEMENT ON THIS POINT, AND, IN EVENT NO BASIS FOR AGREEMENT REACHED, MAKE CLEAR THAT US POSITION STILL CONFIDENTIAL

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BASED ON ESSENTIAL CONCEPTS CONTAINED IN ALTERNATIVE 2 IN 1972 REPORT. BASSIN

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*** Current Classification *** CONFIDENTIAL

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